In The Matter Of:

MONTANA DEPARTMENTS OF COMMERCE & PHHS
CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT

2016 PUBLIC COMMENT PERIOD May 24, 2016

Goodman Reporting
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Min-U-Script® with Word Index



1 .	949*L* Page 1	Page 3
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	MONTANA DEPARTMENT OF COMMERCE AND PUBLIC HEALTH & HUMAN SERVICES Public Comment Period for the 2016 Consolidated Annual Performance Evaluation Report (CAPER) Red Lion Hotel, Ballroom A 20 North Main Street Kalispell, Montana Tuesday, May 24, 2016 - 8:00 a.m. to 9:00 a.m. Facilitator: Jennifer Olson, Montana Department of Commerce Comments By: Bob Oaks, North Missoula County Development Corp. Jim Morton, Human Resource Council, Missoula Bob Buzzas, Montana Continuum of Care Coalition Sheila Rice, NeighborWorks, Great Falls Shyla Patera, North Central Independent Living Heather McMilin, Homeword Sara Savage, Human Resource Development Council of District XI Erin Kautz, Missoula Department of Grants and Community Programs	1 the affiliated organization that you're representing. Or 2 if you're just an individual making a comment, that's 3 fine too. But please make sure to note that. Also, 4 we'll have some people running around, or walking, with a 5 microphone. And so we want to make sure that you use 6 that so we can accurately record your comments for the 7 record. 8 So again, good morning. If you have heard of 9 the consolidated plan before, you've heard of the annual 10 action plan and you have probably heard of the CAPER, 11 which is our document of reporting all of those things. 12 So let's go through a little bit of information and we'll 13 figure this out. 14 So the Montana Consolidated Annual Performance 15 Evaluation Report, CAPER, is for three different specific 16 programs; the Emergency Shelter Grant program, and we 17 have Julianna Crowley on our webinar. So if you have any 18 specific ESG questions at the end, she's definitely here 19 and listening. So we appreciate her taking the time this 20 morning to do that, and have any comments about ESG. The 21 second one is our HOME Investment Partnerships program. 22 And as you all are very familiar with, does particularly 23 benefit very low and low income housing people for 24 benefit of housing. The CDBG Community Development Block 25 program which is separated into three sorts of facets,
	Page 2	Page 4

- MS. OLSON: Good morning, everyone. The 2 time has come. It's now 8:00 a.m. If I can have your 3 attention.
- Thank you so much for coming and joining us 5 this morning for not only a little sustenance for your 6 bellies but also for your minds.
- We have really an important conversation ahead 8 of us, and I'm really excited to see so many people here.
- 9 I don't know if it's the bacon and eggs that has made an
- 10 impact, but I'm thinking it's also because of the
- 11 Consolidated Annual Performance Evaluation Report also
- 12 known as the CAPER.
- 13 So we have a few people online joining us via
- 14 webinar. And specific to those folks, please definitely
- 15 use the tools available to write any comments or
- 16 questions. Let us know if there's any trouble. We've
- 17 got great staff that are helping us to identify, if you
- 18 have any questions or any issues. And so Penny and Todd,
- 19 thank you so much for helping us set up. And Penny will
- 20 be running the webinar. So if you have any questions
- 21 just type them right in, and we'll get you all situated.
- Also we have a court reporter that is helping
- 23 us record the hearing this morning. So before you do
- 24 make a comment, when we get to the comment section,
- 25 please remember to state your name, spell it, and also

- 1 housing, economic development, and public and community 2 facilities.
- So what is the consolidated plan and why even
- 4 ask that question? Well, it's our five-year plan. We
- 5 actually just completed it. It's a 2015 to 2020
- 6 consolidated plan. It give you a five-year focus of all
- 7 of the goals and objectives the state has identified
- 8 through a market analysis, a housing needs assessment and
- 9 develops a strategic plans of what those goals and
- 10 objectives will be for those three programs we just
- chatted about for the next five years and so that we can
- 12 have that conversation as a state about what direction
- 13 we're going. And it also is part of a public process
- 14 that you all are engaged in this morning that helps us
- 15 plan for all of the work and activities that we'll be
- 16 doing in the next five years.
- 17 The consolidated plan focuses on three primary
- 18 goals that HUD has identified. As you can see, and I
- 19 don't want to read the slides to you, but anyways, again,
- getting back to housing, suitable living environment
- 21 really helps communities facilitate and offer economic
- 22 opportunities. And you can see that the ESG, HOME and
- 23 CDBG programs really focus on all three of those HUD
- 24 objectives.
- 25 So again, the five-year plan is our five-year

23 the goals and objectives that we established in the

25 represents it further down into the CAPER in

24 five-year plan through the annual action plan? And it

23 2016. So we aren't looking forward, we're looking back

24 to see what we did and how we used the funding. So

25 again, the annual action plan established what we were

CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT Page 7 1 overall focus. And then we narrow it down on an annual 1 going to use the funding for. And then we said Okay; 2 basis called our annual action plan. And each year is 2 here's now the outcome of those goals and we're looking 3 unique and different because it's trying to help meet 3 back to see what we did to meet those goals. The comment period actually began yesterday, 4 those overall reaching five-year goals. And individually 5 each year we look at those goals and how we're meeting 5 and it will close on June 8th. So you can submit verbal 6 them and also based on the method of our distribution, 6 comments today. As I said, we have a court reporter 7 and that's a really important term when you look at those 7 here. She'll be able to record your comments so that we 8 can propose or consider your comments and potentially 8 documents, but it helps us, the State, to communicate to 9 modify the document based on those comments and then also 9 everybody that uses the programs, individuals who are 10 actually beneficiaries to those agencies or entities that 10 present that final report to HUD. 11 help to facilitate the use of those funds, identify what 11 So as I was saying, this is our -- this is 12 the funds are going to be used for on an annual basis. 12 actually our first year including the electronic CAPER. 13 I just wanted to really point out I have fantastic staff. 13 So we just actually finished up completing our annual 14 action plan. But the annual action plan then gives 14 We had a lot of work ahead of us with a very short period 15 everybody the idea of now what's happening for this 15 of time due to the way that the CAPER needs to be 16 specific year and what is the State intending on using submitted. So I really appreciate -- I think that Deb Demarais is here and Kathy Plettenberg and Stephanie 17 those funds for and how does that maybe fit into what 18 your community goals are in order to apply for those Crider and Andrew Chanania for helping to complete this 19 funds. 19 document. 20 Then at the end of the one-year plan, the State 20 There are specific tables that need to be 21 completed, but the tables are being pulled from HUD's 21 is required to complete the CAPER. And the CAPER is a 22 report on What did we do with the funds? And Did we meet 22 system. And what we found was that with the new system,

Page 6 1 accomplishments. 1 will look like in the future. But as you can see, it's So there should be floating around a document 3 that looks like this. It's also available online. And 4 it is actually shorter than probably what you've seen in 5 the past. And the reason for that is, as we talked a 6 little bit about in the annual action plan if you were 7 part of that or even in the consolidated plan public 8 hearings, HUD has modified the way that all states and 9 entitlement communities complete their planning process 10 from the consolidated plan, annual action plan and CAPER. 10 implementation of our programs. 11 11 And they've made it electronic, which has benefits and 12 disadvantages as well. So you'll notice how the format 13 is. It looks a little funky, but it also has very 14 prescribed processes that you have to follow and 15 things -- topics that you need to complete for presenting 16 each individual report. 17 So before I get too further into that, we'll 18 talk about that in just a second, right now what we have 19 with HOME and CDBG funds. 19 is the CAPER is a look back at each one of the 20 accomplished -- or excuse me -- each one of the goals and 21 objectives that the State carried out or proposed to 22 carry out through April 1st, 2015 through March 31st, 22 to identify each one of the sections. But it really

2 much shorter than what it has been before. As I said, 3 HUD has a very prescribed process for making sure that 4 we're answering the questions. Some great questions that 5 we just never had before in there, particularly related 6 to fair housing, so my own commercial for what we're 7 going to talk about in the next hour, is really 8 particular important because it all wraps in, fair 9 housing does, to all the planning that we do in the So there are two major sections in the CAPER. 12 One is -- and they're actually very focused on programs. 13 So there's a lot of conversation that happens about what 14 we've done with the funds and then also who the 15 beneficiaries are. And that really comes through in the 16 ESG portion of that, who the beneficiaries are and how 17 many people they helped. But rather looking at where the 18 funding was used and the projects that were supported Of particular interest is you'll notice the 21 CR-O5. That's just the code that HUD uses in the system

23 identifies these three sections as you're looking through

24 the report and identifies what the number of persons and 25 households and businesses were assisted. So it gives you

23 we weren't entering all of the data that we needed. So

24 there's going to be some changes moving forward for the

25 CDBG and HOME programs to better reflect what our CAPER

Page 11

Page 9

- 1 a really good picture of we set aside CDBG funds for \$2
- 2 million for public infrastructure. And you can look at
- 3 the CAPER and see where the actual dollars were expended
- 4 or where they were propagated to via award and contract.
- Also, the CR-15 identifies resources and
- 6 investments. So it does go through and gives a really
- 7 great picture of the sources that were leveraged. And
- 8 the other things that have been done with the CDBG funds
- 9 or the HOME funds or ESG funds in order to give a broader
- 10 picture of the benefits of these programs across the
- 11 state.
- 12 So for comments related to CDBG and HOME, I
- 13 just wanted to introduce you to who that is. And I see
- 14 that Allison Mouch is in the room. I don't know where.
- 15 I can't see her. She was in here just a moment ago.
- 16 FROM THE FLOOR: She stepped out to eat.
- 17 MS. OLSON: She just stepped out.
- 18 So anyway, she's our planning bureau chief.
- 19 She helped to administer the CDBG planning fund. I
- 20 helped to administer the CDBG and HOME funds from the
- 21 construction side of things, and Kelly Lynch is our
- 22 division administrator.
- So what do we do with these things? Well, we 23
- 24 do planning grants. It's an important process for us to
- 25 help provide CDBG funds to many communities who have an
 - Page 10

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20

23

- 1 interest in all of these different various uses, growth
- 2 policies, CIPs, PERs, PARs for the benefit not only of a
- 3 community but then also to really create a good outcome
- 4 for your project. We also do housing -- or economic
- 5 development housing and public facility grants, which we
- 6 all -- you can see below our various different uses of
- 7 the funds in order to make sure that we're doing job
- 8 creation for low and moderate income individuals to help
- 9 them succeed, also provide housing, affordable housing
- 10 either through new construction or rehabilitation for
- 11 single family redevelopment and rehabilitation. And also
- 12 a lot of infrastructure projects, water, wastewater and
- 13 then also communities such as senior centers and food
- 14 banks. And we've done some Head Start centers for
- 15 rehabilitation and construction.
- The HOME program also is administered under the 16
- 17 community fund division with Kelly, Allison and I. And
- 18 as you know, a lot of uses for HOME funds but primarily
- 19 we use them for rental development and rehabilitation of
- 20 rental projects and also HOME buyer assistance, so
- 21 providing document and assistance for income eligible
- 22 folks.
- So at the Department of Public Health and Human 23
- 24 Services Jane Bloggy and Cane Quidamen and actually
- 25 Julianna Crowley who's on the phone also helped to

- 1 rentals only. And I understand why that may have evolved
- 2 out of the great recession, but home ownership was never
- 3 the problem in the great recession. It was irresponsible

1 administer a portion of the consolidated plan annual 2 action plan programs that is emergency solutions grant.

So funds are distributed. And there's many 4 agencies in the room and they probably could speak more

5 to this as well as Bob Buzzas. And they are distributed

6 through the HRDC. And the use of the funds is to meet

So with that, we will -- I'd like to invite

10 anybody to present any oral or written comments about the

13 we've got -- Todd has a microphone and will be wandering

MR. OAKS: Hi, Bob Oaks. I'm with North 21 Missoula Community Development Corporation. We do a

11 CAPER. And again, if you could please state your name,

12 spell it, and the organization you're representing. And

15 signed in, please let us know and we can run a sign-up

16 sheet to you. We like to record all of the people that

22 community land trust focusing on home ownership.

And I guess I'd appreciate seeing more

24 conversation about home ownership. And the CAPER it

25 seems like there might be a concentration on affordable

17 are here and listening this morning and also

participating in the CAPER hearing.

So Todd.

14 around. If you also, unless I forget, if you have not

7 the needs of the homeless or those at risk of

8 homelessness.

- 4 lending that led to that problem. So home ownership is
- 5 still really important, and I'd like to see more mention
- 6 of it; thanks.
- MS. OLSON: Bob, can you spell your name,
- 8 the last name?
- 9 MR. OAKS: Oaks like the tree. No E.
- 10 MS. OLSON: Okay.
- 11 Anybody else? Again, you have ample amounts of
- 12 time to take the time to review the document and then
- 13 provide written comments. Our public comment period is
- 14 open until June 8. But again, a very helpful document, I
- 15 think. And the reorganization of using the electronic
- 16 process has definitely been able to kind of drive down
- 17 into the focus of where the use of the funds are and how
- we're meeting the goals and objectives in the annual
- 19 action plan.
- 20 MR. MORTON: Good morning. My name is Jim
- 21 Morton, M-o-r-t-o-n, with the Human Resource Council in
- 23 Yesterday we were heard a lot about the housing
- 24 trust fund, housing credits, CDBG, and HOME. And I guess
- 25 this is a question for you, Jennifer. Does the CAPER

Page 15

- 1 embody all of those in different approaches to housing as
- 2 a uniform approach? Or could it, I guess is the other
- 3 question. And my comment would be it should. So thank
- 4 you.
 - MS. OLSON: And I appreciate the question.
- 6 I will follow up. The housing trust funds, while they
- 7 were listed in the annual action plan during the 2015
- 8 program year, the State didn't receive any housing trust
- 9 funds, and so that is not part of the CAPER. You'll note
- 10 that there is a small little section in there that says
- 11 the same.
- 12 MR. BUZZAS: Bob Buzzas, B-u-z-z-a-s.
- 1.3 This doesn't relate very directly to the CAPER
- 14 but, in general, I'm hoping that it might be incorporated
- 15 into all the work that community development does. And
- 16 it follows on Doug Mitchell's comments yesterday about
- 17 breaking down silos and thinking outside of the box. And
- 18 I'm thinking the homeless programs right now,
- 19 particularly the continued care permanent supportive
- 20 housing program and the meaning of "permanent" is
- 21 changing very dramatically. And those people are now
- 22 going to be expected to get out of permanent supportive
- 23 housing as quickly as possible. And I think the only
- 24 place they can really go, the only resource is Section 8.
- But in any event, there are a lot of

- 1 Great Falls.
- On page 5 of CAPER, I note that there's zero,
- 3 well, actually four, in the first three columns, first
- 4 three rows, which deal with rental units, constructed
- 5 rental units, rehab, and homeowner housing added. And I
- 6 just want to point out, once again, that the requirements
- 7 for the procurement process, which I understand are based
- 8 in Montana and federal law are a hindrance to being able
- 9 to use HOME with -- and I think will be a hindrance to
- 10 use the National Affordable Housing Trust.
- 11 So my suggestion to the Department is that we
- 12 actually, together, select an attorney that has
- 13 multi-state experience that can tell us how other states
- 14 are able to do this and Montana is not. And what I mean
- by "this" is that we are able to use as developers a
- 16 design build or a procurement process that's not as
- 17 restrictive as the one that's currently implemented in
- 18 the state of Montana.
- 19 MS. PATERA: Hi, my name is Shyla Patera.
- 20 And that's spelled S-h-y-l-a P-a-t-e-r-a. And I'm with
- 21 the North Central Independent Living.
- 22 And I, too, want to commend the work of many
- 23 housing advocates and all of us in this room working on
- 24 the CAPER.
- 25 And I'd just like to remind everyone that home

Page 14

Page 16

- 1 opportunities all of a sudden coming down the pike. The
- 2 housing trust fund, we're hoping that the Department of
- 3 Health fund is going to be putting in a one-and-a-half
- 4 million dollar grant application in the next year for
- 5 CABHI, that's Collaborative Approaches to Benefit
- 6 Homeless Individuals. Plus there are options for a
- 7 couple of \$800,000 grants to local governments on that.
- 8 And the re-entry activities that Stacy Collette talked
- 9 about yesterday. And there are a lot more.
- So what I'm trying to get to is if community
- 11 development could maybe take a lead or at least
- 12 participate in the creation of an interagency council on
- 13 homelessness with the Department of Health, Corrections
- 14 and others, I think that we can find some interesting
- 15 opportunities to leverage and meld HOME, CDBG, the Trust
- 16 Fund and a lot of other resources in ways that will
- 17 create new housing opportunities for low income and
- 18 homeless.
- 19 MS. RICE: Good morning, Jennifer.
- 20 It's nice to see the reflection of all the work
- 21 of many people in this room.
- I want to call your attention to page 5 of the 22
- 23 CAPER ---
- 24 MS. OLSON: Can I have you state your name?
- 25 MS. RICE: Yes; Sheila Rice, NeighborWorks,

- 1 ownership and rentals, community agencies have to work on
- 2 accessibility issues. And even in the homeless comments
- 3 that Mr. Buzzas was talking about, many individuals have
- 4 co-occurring disabilities that, I don't want to say
- 5 hinder, but that add to how they perceive everything and
- 6 how they work through issues. And we know that
- 7 accessible housing stock in home ownership and rentals, a
- 8 lot of that is huge.
- For myself, recently being a new homeowner for
- 10 a few years now, I believe that home ownership is the
- 11 key. But not everybody is at that level yet. So we need
- 12 to make sure that accessible housing stock for all income
- 13 levels are being built, particularly low income and
- 14 elderly, because Montana's aging in place. I will be
- 15 submitting more written comments, but I just wanted to
- 16 add my two cents.
- And I think, Heather, you raised your hand next 17
- 18 so I'm just going to pass the mic.
- 19 MS. MCMILIN: All right; so Heather McMilin
- 20 with Homeword, M-c-M-i-l-i-n.
- I just wanted to comment, reflect a bit on what
- 22 Sheila said about there's a reflection in the current
- 23 version of a lot of work and back and forth between staff
- 24 and agencies. So thank you very much. I know it was a
- 25 lot of work to get to this refined point. And I look

Page 19

Page 17

1 forward to simply executing projects over the next year 2 or two clean and simple.

And we had a good conversation yesterday with

- 4 the Board of Housing regarding four percent tax credits
- 5 and just the complications that come with trying to make
- 6 a noncompetitive source work. So I just would want to
- 7 encourage staff to enter into some what might be complex
- 8 conversations about coming up with creative solutions on
- 9 how to pair some of the resources and look at different
- 10 delivery methods. Because we found some very positive
- 11 things from our last Sweetgrass comments, which has been
- 12 processed now that we want to carry forward and try to
- 13 accomplish sustainable, affordable common sense
- 14 approaches to housing. And trying to get more of that
- 15 done in the state will require some creativity with the
- 16 limited resources we do have. So thank you.
- 17 MS. SAVAGE: Hi, I'm Sara Savage, S-a-r-a
- 18 'S-a-v-a-g-e with the Human Resource Development Council
- 19 of District XI.
- 20 And I want to mirror the comments thanking
- 21 Jennifer and your team for all the hard work on putting
- 22 this information together.
- 23 What I'd like to comment on is consideration
- 24 for the next annual action plan and including some
- 25 additional tools to help communities address the many

- 1 all these.
- 2 MS. OLSON: Well, thank you for your
- 3 comments. Again, our comment period is open until June
- 4 8th so you can, as Shyla pointed out, add some
- 5 information to your comments, submit them in writing to
- 6 us. I want to give just a little bit of opportunity to
- 7 see if anybody else has some comments in the room.
- And also, if there's any questions or comments
- 9 on the webinar, definitely please type them in and let me
- 10 know if there's a question or comment. I'll give a
- 11 moment to see if there is any.
- Maybe not. Okey-doke, well, that's okay. You
- 13 can still submit your comments in writing, even if it's
- 14 not on the webinar, to us as well.
- Any other comments? We definitely have some 15
- 16 more time, but I'll move to our last slide. This is
- where you can submit your written comments to. It comes
- 18 either -- you can actually submit it via postal mail or
- in writing via email. CDDConPlan@mt.gov is where we
- 20 receive all of our competitive plan and our action plan
- 21 keeper. Correspondence, you can send it there. If you
- 22 are not part of our email ListServe that announces the
- 23 availability of documents or comment periods, please
- 24 definitely also send an email to CDDConPlan@mt.gov and we
- 25 will get you on our ListServe so that you can receive

Page 18

Page 20

- 1 issues surrounding housing. One would be the inclusion
- 2 of urgent need funding to help existing facilities that
- 3 need emergency or repairs in order to continue to provide
- 4 those critical services in those communities and,
- 5 additionally, tenant based rental assistance to help
- 6 support and leverage some of the existing resources like
- 7 ESG and CoC funding and some of our high cost, high
- 8 demand communities that are struggling for our residents
- 9 to maintain affordable housing.
- MS. KAUTZ: Thank you. I'm Erin Kautz,
- 11 K-a-u-t-z, and I work at the Missoula Department of
- 12 Grants and Community Programs. I administer the HOME
- 13 grant along with the state grant that's not related to
- 14 this.
- 15 And I just wanted to say that as a city/county
- 16 department, it's been great for us to work with the State
- 17 in collaboration on different projects. I feel like
- 18 we've had a lot of success making projects successful
- 19 through our combination of city and state funds. And we
- 20 look forward to Homeword Sweetgrass project as a great
- 21 example of that. And then in the next year we will also
- 22 be pursuing some funds for North Missoula Community
- 23 Development Corporation's new project, the Lee Gordon
- 25 it's basically just a thank you for working with us on
- 24 Place using a combination of city and state funds. So

- 1 that sort of correspondence. The advertisement for this
- 2 document is available or was published in original
- 3 newspaper across the state. However, not everybody
- 4 always picks up a newspaper on any specific Sunday
- 5 publication. So we don't want to miss anybody. So if
- 6 there's anybody that you do know that would be
- 7 interested, please share that information with them and
- 8 they can always reach out to us as well and send an email
- 9 to have them added to our ListServe.
- And lastly, there are several repositories 10
- 11 across the state where this document is located. So that
- 12 if there are individuals that don't have Internet access
- 13 or access to a phone, we still can assist them. They can
- 14 review those documents on site at various locations
- around the state. Several HRDCs are part of that -- act
- 16 as a repository in part of that help that we have asked
- 17 for. And they have so kindly offered to assist us to
- 18 provide that document in writing in a hard copy so that
- 19 everybody can review it.
- 20 Again, any lasting thoughts or comments? All
- 21 right; well, I think we'll go ahead and close the
- 22 hearing. I appreciate everybody's thoughts and comments
- 23 this morning. What we'll be doing is responding to those
- 24 via the document considering those as well in regards to 25 any modifications that we might make to the document to

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	Page 21	
1	create a final published document that will be available	
	online in the future, definitely before June 30th, as we	
	submit to HUD our final CAPER. Thank you so much this	
	morning. And our next session begins at 9:00 a.m., so we	
	have just a good half an hour to get organized. We'll be	
6	reorganizing the room to help facilitate our next	
7	session.	
8	(Public Comment Period closed at 8:30 a.m.)	
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	3:1	attention (2)	9:18	city (2)
\$	affordable (5)	2:3;14:22	businesses (1)	18:19,24
	10:9;11:25;15:10;	attorney (1)	8:25	city/county (1)
§2 (1)	17:13;18:9	15:12	buyer (1)	18:15
9:1	again (10)	availability (1)	10:20	clean (1)
	3:8;4:19,25;6:25;	19:23	Buzzas (4)	17:2
8 00,000 (1) 14:7	11:11;12:11,14;15:6;	available (4)	11:5;13:12,12;16:3	close (2)
14.7	19:3;20:20	2:15;6:3;20:2;21:1	B-u-z-z-a-s (1)	7:5;20:21
A	agencies (4)	award (1)	13:12	closed (1)
A	5:10;11:4;16:1,24	9:4	13.12	21:8
	aging (1)	7.4	\dashv c	CoC (1)
ble (5)	16:14	В		18:7
7:7;12:16;15:8,14,15	ago (1)	ļ	CABHI (1)	code (1)
ccess (2)	9:15	back (5)	14:5	8:21
20:12,13	ahead (3)		call (1)	collaboration (1)
ccessibility (1)		4:20;6:19,23;7:3;		18:17
16:2	2:7;7:14;20:21	16:23	14:22	
ccessible (2)	Allison (2)	bacon (1)	called (1)	Collaborative (1)
16:7,12	9:14;10:17	2:9	5:2	14:5
ccomplish (1)	along (1)	banks (1)	can (26)	Collette (1)
17:13	18:13	10:14	2:2;3:6;4:11,18,22;	14:8
ccomplished (1)	always (2)	based (4)	7:5,8;8:1;9:2;10:6;	columns (1)
6:20	20:4,8	5:6;7:9;15:7;18:5	11:15;12:7;13:24;	15:3
ccomplishments (1)	amounts (1)	basically (1)	14:14,24;15:13;19:4,	combination (2)
6:1	12:11	18:25	13,17,18,21,25;20:8,	18:19,24
ccurately (1)	ample (1)	basis (2)	13,13,19	coming (3)
3:6	12:11	5:2,12	Cane (1)	2:4;14:1;17:8
cross (3)	analysis (1)	began (1)	10:24	commend (1)
9:10;20:3,11	4:8	7:4	CAPER (23)	15:22
ct (1)	Andrew (1)	begins (1)	2:12;3:10,15;5:21,	comment (12)
20:15	7:18	21:4	21,25;6:10,19;7:12,15,	2:24,24;3:2;7:4;
ction (13)	announces (1)	bellies (1)	25,8:11,9:3;11:11,18,	12:13;13:3;16:21;
3:10;5:2,14,14,24;	19:22	2:6	24;12:25;13:9,13;	17:23;19:3,10,23;21
	Annual (16)	below (1)	14:23;15:2,24;21:3	comments (24)
6:6,10,25;11:2;12:19;	2:11;3:9,14;5:1,2,12,	10:6	care (1)	2:15;3:6,20;7:6,7,8,
13:7;17:24;19:20	13,14,24;6:6,10,25;	beneficiaries (3)	13:19	9;9:12;11:10;12:13;
ctivities (2)	11:1;12:18;13:7;17:24	5:10;8:15,16	carried (1)	13:16;16:2,15;17:11
4:15;14:8	anyways (1)	benefit (4)	6:21	20;19:3,5,7,8,13,15,
ctual (1)	4:19	3:23,24;10:2;14:5	carry (2)	20:20,22
9:3	application (1)	benefits (2)	6:22;17:12	commercial (1)
ctually (11)	14:4	6:11;9:10	CDBG (12)	8:6
4:5;5:10,13;6:4;7:4,	1		3:24;4:23;7:25;8:19;	1
12;8:12;10:24;15:3,12;	apply (1)	better (1)		common (1)
19:18	5:18	7:25	9:1,8,12,19,20,25;	17:13
dd (3)	appreciate (5)	bit (4)	12:24;14:15	communicate (1) 5:8
16:5,16;19:4	3:19;7:16;11:23;	3:12;6:6;16:21;19:6	CDDConPlan@mtgov (2)]
dded (2)	13:5;20:22	Block (1)	19:19,24	communities (7)
15:5;20:9	approach (1)	3:24	centers (2)	4:21;6:9;9:25;10:13
dditional (1)	13:2	Bloggy (1)	10:13,14	17:25;18:4,8
17:25	approaches (3)	10:24	Central (1)	Community (12)
dditionally (1)	13:1;14:5;17:14	Board (1)	15:21	3:24;4:1;5:18;10:3,
18:5	April (1)	17:4	cents (1)	17;11:21,22;13:15;
ddress (1)	6:22	Bob (4)	16:16	14:10;16:1;18:12,22
17:25	around (4)	11:5,20;12:7;13:12	Chanania (1)	competitive (1)
dminister (4)	3:4;6:2;11:14;20:15	box (1)	7:18	19:20
9:19,20;11:1;18:12	aside (1)	13:17	changes (1)	complete (4)
dministered (1)	9:1	breaking (1)	7:24	5:21;6:9,15;7:18
10:16	assessment (1)	13:17	changing (1)	completed (2)
	4:8	broader (1)	13:21	4:5;7:21
dministrator (1)	assist (2)	9:9	chatted (1)	completing (1)
9:22	20:13,17	build (1)	4:11	5:13
dvertisement (1)	assistance (3)	15:16	chief (1)	complex (1)
20:1	10:20,21;18:5	built (1)	9:18	17:7
dvocates (1)		16:13	CIPs (1)	complications (1)
15:23	assisted (1) 8:25	bureau (1)	10.2	17:5
ffiliated (1)				

				1
concentration (1)	8:21	dollar (1)	ESG (6)	3:13
11:25	Crowley (2)	14:4	3:18,20;4:22;8:16;	final (3)
consider (1)	3:17;10:25	dollars (1)	9:9;18:7	7:10;21:1,3
7:8	current (1)	9:3	established (2)	find (1)
consideration (1)	16:22	done (4)	5:23;6:25	14:14
17:23	currently (1)	8:14;9:8;10:14;	Evaluation (2)	fine (1)
considering (1)	15:17	17:15	2:11;3:15	3:3
20:24	13.17	Doug (1)	even (4)	finished (1)
Consolidated (9)	D	13:16	4:3;6:7;16:2;19:13	5:13
	D	down (5)		first (3)
2:11;3:9,14;4:3,6,17;	3-4- (1)		event (1) 13:25	
6:7,10;11:1	data (1)	5:1,25;12:16;13:17;		7:12;15:3,3
constructed (1)	7:23	14:1	everybody (5)	fit (1)
15:4	deal (1)	dramatically (1)	5:9,15;16:11;20:3,19	5:17
construction (3)	15:4	13:21	everybody's (1)	five (2)
9:21;10:10,15	Deb (1)	drive (1)	20:22	4:11,16
continue (1)	7:16	12:16	everyone (2)	five-year (6)
18:3	definitely (7)	due (1)	2:1;15:25	4:4,6,25,25;5:4,24
continued (1)	2:14;3:18;12:16;	7:15	evolved (1)	floating (1)
13:19	19:9,15,24;21:2	during (1)	12:1	6:2
contract (1)	delivery (1)	13:7	example (1)	FLOOR (1)
9:4	17:10		18:21	9:16
conversation (5)	demand (1)	E	excited (1)	focus (4)
2:7;4:12;8:13;11:24;	18:8		2:8	4:6,23;5:1;12:17
17:3	Demarais (1)	eat (1)	excuse (1)	focused (1)
conversations (1)	7:17	9:16	6:20	8:12
17:8	Department (6)	economic (3)	executing (1)	focuses (1)
co-occurring (1)	10:23;14:2,13;15:11;	4:1,21;10:4	17:1	4:17
16:4	18:11,16	eggs (1)	existing (2)	focusing (1)
copy (1)	design (1)	2:9	18:2,6	11:22
20:18	15:16	either (2)	expected (1)	folks (2)
Corporation (1)	developers (1)	10:10;19:18	13:22	2:14;10:22
11:21			expended (1)	follow (2)
	15:15	elderly (1)	9:3	
Corporation's (1)	Development (9)	16:14	I .	6:14;13:6
18:23	3:24;4:1;10:5,19;	electronic (3)	experience (1)	follows (1)
Corrections (1)	11:21;13:15;14:11;	6:11;7:12;12:15	15:13	13:16
14:13	17:18;18:23	eligible (1)	100	food (1)
Correspondence (2)	develops (1)	10:21	F	10:13
19:21;20:1	4:9	else (2)		forget (1)
cost (1)	different (7)	12:11;19:7	facets (1)	11:14
18:7	3:15;5:3;10:1,6;	email (4)	3:25	format (1)
Council (3)	13:1;17:9;18:17	19:19,22,24;20:8	facilitate (3)	6:12
12:21;14:12;17:18	direction (1)	embody (1)	4:21;5:11;21:6	forth (1)
couple (1)	4:12	13:1	facilities (2)	16:23
14:7	directly (1)	Emergency (3)	4:2;18:2	forward (5)
court (2)	13:13	3:16;11:2;18:3	facility (1)	6:23;7:24;17:1,12;
2:22;7:6	disabilities (1)	encourage (1)	10:5	18:20
CR-15 (1)	16:4	17:7	fair (2)	found (2)
9:5	disadvantages (1)	end (2)	8:6,8	7:22;17:10
create (3)	6:12	3:18;5:20	Falls (1)	four (2)
10:3;14:17;21:1	distributed (2)	engaged (1)	15:1	15:3;17:4
creation (2)	11:3,5	4:14	familiar (1)	fund (6)
10:8;14:12	distribution (1)	enter (1)	3:22	9:19;10:17;12:24;
creative (1)	5:6	17:7	family (1)	14:2,3,16
	1 .			funding (5)
17:8	District (1)	entering (1)	10:11 fentestic (1)	
creativity (1)	17:19	7:23	fantastic (1)	6:24;7:1;8:18;18:2,7
17:15	division (2)	entities (1)	7:13	funds (23)
credits (2)	9:22;10:17	5:10	federal (1)	5:11,12,17,19,22;
12:24;17:4	document (13)	entitlement (1)	15:8	8:14,19;9:1,8,9,9,20,
Crider (1)	3:11;6:2;7:9,19;	6:9	feel (1)	25;10:7,18;11:3,6;
7:18	10:21;12:12,14;20:2,	environment (1)	18:17	12:17;13:6,9;18:19,22,
critical (1)	11,18,24,25;21:1	4:20	few (2)	24
18:4	documents (3)	Erin (1)	2:13;16:10	funky (1)
CR-O5 (1)	5:8;19:23;20:14	18:10	figure (1)	6:13
	1	<u> </u>		<u> </u>

further (2)	helped (4)	identified (2)	issues (4)	level (1)
5:25;6:17	8:17;9:19,20;10:25	4:7,18	2:18;16:2,6;18:1	16:11
future (2)	helpful (1)	identifies (3)		levels (1)
8:1;21:2	12:14	8:23,24;9:5	J	16:13
 	helping (4)	identify (3)		leverage (2)
G	2:17,19,22;7:18	2:17;5:11;8:22	Jane (1)	14:15;18:6
	helps (3)	impact (1)	10:24	leveraged (1)
general (1)	4:14,21;5:8	2:10	Jennifer (3)	9:7
13:14	here's (1)	implementation (1)	12:25;14:19;17:21	limited (1)
ives (3)	7:2	8:10	Jim (1)	17:16
5:14;8:25;9:6	Hi (3)	implemented (1)	12:20	listed (1)
oals (11)	11:20;15:19;17:17	15:17	job (1)	13:7
4:7,9,18;5:4,5,18,23;	high (2)		10:7	listening (2)
	18:7.7	important (5)	l .	3:19;11:17
6:20;7:2,3;12:18		2:7;5:7;8:8;9:24;	joining (2)	
Good (8)	hinder (1)	12:5	2:4,13	ListServe (3)
2:1;3:8;9:1;10:3;	16:5	including (2)	Julianna (2)	19:22,25;20:9
12:20;14:19;17:3;21:5	hindrance (2)	7:12;17:24	3:17;10:25	little (6)
Gordon (1)	15:8,9	inclusion (1)	June (4)	2:5;3:12;6:6,13;
18:23	HOME (21)	18:1	7:5;12:14;19:3;21:2	13:10;19:6
overnments (1)	3:21;4:22;7:25;8:19;	income (6)		living (2)
14:7	9:9,12,20;10:16,18,20;	3:23;10:8,21;14:17;	K	4:20;15:21
Grant (5)	11:22,24;12:2,4,24;	16:12,13		local (1)
3:16;11:2;14:4;	14:15;15:9,25;16:7,10;	incorporated (1)	Kathy (1)	14:7
18:13,13	18:12	13:14	7:17	located (1)
grants (4)	homeless (5)	Independent (1)	Kautz (2)	20:11
9:24;10:5;14:7;	11:7;13:18;14:6,18;	15:21	18:10,10	locations (1)
18:12	16:2	individual (2)	K-a-u-t-z (1)	20:14
reat (8)	homelessness (2)	3:2;6:16	18:11	look (8)
2:17;8:4;9:7;12:2,3;	11:8;14:13	individually (1)	keeper (1)	5:5,7;6:19;8:1;9:2;
15:1;18:16,20	homeowner (2)	5:4	19:21	16:25;17:9;18:20
rowth (1)	15:5;16:9	individuals (5)	Kelly (2)	looking (5)
10:1	Homeword (2)	5:9;10:8;14:6;16:3;		6:23,23;7:2;8:17,23
	16:20;18:20	20:12	9:21;10:17	
guess (3)			key (1)	looks (2)
11:23;12:24;13:2	hoping (2)	information (4)	16:11	6:3,13
TT	13:14;14:2	3:12;17:22;19:5;	kind (1)	lot (12)
<u>H</u>	hour (2)	20:7	12:16	7:14;8:13;10:12,18;
70 (4)	8:7;21:5	infrastructure (2)	kindly (1)	12:23;13:25;14:9,16
nalf (1)	households (1)	9:2;10:12	20:17	16:8,23,25;18:18
21:5	8:25	intending (1)	known (1)	low (5)
nand (1)	housing (29)	5:16	2:12	3:23,23;10:8;14:17;
16:17	3:23,24,4:1,8,20,8:6,	interagency (1)		16:13
nappening (1)	9;10:4,5,9,9;12:23,24;	14:12	L	Lynch (1)
5:15	13:1,6,8,20,23;14:2,17;	interest (2)		9:21
iappens (1)	15:5,10,23;16:7,12;	8:20;10:1	land (1)	
8:13	17:4,14;18:1,9	interested (1)	11:22	M
ıard (2)	HRDC (1)	20:7	last (3)	
17:21;20:18	11:6	interesting (1)	12:8;17:11;19:16	mail (1)
łead (1)	1 11.0			19:18
			lasting (1)	
	HRDCs (1)	14:14	lasting (1) 20:20	
10:14	HRDCs (1) 20:15	14:14 Internet (1)	20:20	maintain (1)
10:14 Health (3)	HRDCs (1) 20:15 HUD (7)	14:14 Internet (1) 20:12	20:20 lastly (1)	maintain (1) 18:9
10:14 Health (3) 10:23;14:3,13	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3,	14:14 Internet (1) 20:12 into (7)	20:20 lastly (1) 20:10	maintain (1) 18:9 major (1)
10:14 Health (3) 10:23;14:3,13 leard (4)	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17;	20:20 lastly (1) 20:10 law (1)	maintain (1) 18:9 major (1) 8:11
10:14 Iealth (3) 10:23;14:3,13 ieard (4) 3:8,9,10;12:23	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1)	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7	20:20 lastly (1) 20:10 law (1) 15:8	maintain (1) 18:9 major (1) 8:11 making (3)
10:14 Health (3) 10:23;14:3,13 Heard (4) 3:8,9,10;12:23 Hearing (3)	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1)	20:20 lastly (1) 20:10 law (1) 15:8 lead (1)	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18
10:14 Iealth (3) 10:23;14:3,13 neard (4) 3:8,9,10;12:23 nearing (3) 2:23;11:18;20:22	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1)	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8)
10:14 Health (3) 10:23;14:3,13 Heard (4) 3:8,9,10;12:23 Hearing (3) 2:23;11:18;20:22 Hearings (1)	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1)	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1)	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3;
10:14 Iealth (3) 10:23;14:3,13 leard (4) 3:8,9,10;12:23 learing (3) 2:23;11:18;20:22 learings (1) 6:8	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3)	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1)	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3;
10:14 Health (3) 10:23;14:3,13 neard (4) 3:8,9,10;12:23 nearing (3) 2:23;11:18;20:22 nearings (1) 6:8 Heather (2)	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1)	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25
10:14 Health (3) 10:23;14:3,13 Heard (4) 3:8,9,10;12:23 Hearing (3) 2:23;11:18;20:22 Hearings (1) 6:8 Heather (2) 16:17,19	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3) 10:23;12:21;17:18	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1) 9:6	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11 led (1) 12:4	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25 March (1)
10:14 Health (3) 10:23;14:3,13 Heard (4) 3:8,9,10;12:23 Hearing (3) 2:23;11:18;20:22 Hearings (1) 6:8 Heather (2) 16:17,19	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3)	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1) 9:6 invite (1)	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11 led (1) 12:4 Lee (1)	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25 March (1) 6:22
10:14 Health (3) 10:23;14:3,13 Heard (4) 3:8,9,10;12:23 Hearing (3) 2:23;11:18;20:22 Hearings (1) 6:8 Heather (2) 16:17,19	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3) 10:23;12:21;17:18	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1) 9:6	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11 led (1) 12:4	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25 March (1)
10:14 Health (3) 10:23;14:3,13 neard (4) 3:8,9,10;12:23 nearing (3) 2:23;11:18;20:22 nearings (1) 6:8 Heather (2) 16:17,19 nelp (9) 5:3,11;9:25;10:8;	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3) 10:23;12:21;17:18	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1) 9:6 invite (1)	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11 led (1) 12:4 Lee (1)	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25 March (1) 6:22
10:14 Health (3) 10:23;14:3,13 heard (4) 3:8,9,10;12:23 hearing (3) 2:23;11:18;20:22 hearings (1) 6:8 Heather (2) 16:17,19 help (9)	HRDCs (1) 20:15 HUD (7) 4:18,23;6:8;7:10;8:3, 21;21:3 HUD's (1) 7:21 huge (1) 16:8 Human (3) 10:23;12:21;17:18	14:14 Internet (1) 20:12 into (7) 3:25;5:17,25;6:17; 12:17;13:15;17:7 introduce (1) 9:13 Investment (1) 3:21 investments (1) 9:6 invite (1) 11:9	20:20 lastly (1) 20:10 law (1) 15:8 lead (1) 14:11 least (1) 14:11 led (1) 12:4 Lee (1) 18:23	maintain (1) 18:9 major (1) 8:11 making (3) 3:2;8:3;18:18 many (8) 2:8;8:17;9:25;11:3; 14:21;15:22;16:3; 17:25 March (1) 6:22 market (1)

		1	I	
12:1	20:23;21:4	objectives (6)		plan (26)
maybe (3)	MORTON (2)	4:7,10,24;5:23;6:21;	P	3:9,10;4:3,4,6,15,17,
5:17;14:11;19:12	12:20,21	12.18	1	25;5:2,14,14,20,24,24;
McMilin (2)	M-o-r-t-o-n (1)	offer (1)	(2)	6:6,7,10,10,25;11:1,2;
16:19,19	12:21	4:21	page (2)	12:19;13:7;17:24;
M-c-M-i-l-i-n (1)	Mouch (1)	offered (1)	14:22;15:2	19:20,20
16:20	9:14	20:17	pair (1)	planning (5)
mean (1)	move (1)	Okey-doke (1)	17:9	6:9;8:9;9:18,19,24
15:14	19:16	19:12	PARs (1)	plans (1)
meaning (1)	moving (1)	OLSON (7)	10:2	4:9
13:20	7:24		part (6)	
meet (4)	•	2:1;9:17;12:7,10;	4:13;6:7;13:9;19:22;	please (8)
	much (5)	13:5;14:24;19:2	20:15,16	2:14,25;3:3;11:11,
5:3,22;7:3;11:6	2:4,19;8:2;16:24;	once (1)	participate (1)	15;19:9,23;20:7
meeting (2)	21:3	15:6	14:12	Plettenberg (1)
5:5;12:18	multi-state (1)	one (7)	participating (1)	7:17
meld (1)	15:13	3:21;6:19,20;8:12,	11:18	Plus (1)
14:15	myself (1)	22;15:17;18:1	particular (2)	14:6
mention (1)	16:9	one-and-a-half (1)	8:8,20	point (3)
12:5	**	14:3	particularly (4)	7:13;15:6;16:25
method (1)	N	one-year (1)	3:22;8:5;13:19;	pointed (1)
5:6		5:20	16:13	19:4
methods (1)	name (7)	online (3)	Partnerships (1)	policies (1)
17:10	2:25;11:11;12:7,8,	2:13;6:3;21:2	3:21	10:2
mic (1)	20;14:24;15:19	only (5)	pass (1)	portion (2)
16:18	narrow (1)	2:5;10:2;12:1;13:23,	16:18	8:16;11:1
microphone (2)	5:1	24	past (1)	positive (1)
3:5;11:13	National (1)	open (2)	6:5	17:10
might (4)	15:10	12:14;19:3	Patera (2)	possible (1)
11:25;13:14;17:7;	need (5)	opportunities (4)	15:19,19	13:23
20:25	6:15;7:20;16:11;	4:22;14:1,15,17	P-a-t-e-r-a (1)	postal (1)
million (2)	18:2,3	opportunity (1)	15.20	19:18
9:2;14:4	needed (1)	19:6	Penny (2)	potentially (1)
minds (1)	7:23	options (1)	2:18,19	7:8
2:6	needs (3)	14:6	people (8)	prescribed (2)
mirror (1)	4:8;7:15;11:7	oral (1)	2:8,13;3:4,23;8:17;	6:14;8:3
17:20	NeighborWorks (1)	11:10	11:16;13:21;14:21	present (2)
miss (1)	14:25	order (4)	perceive (1)	7:10;11:10
20:5	new (5)	5:18;9:9;10:7;18:3	16:5	presenting (1)
Missoula (4)	7:22;10:10;14:17;	organization (2)	percent (1)	6:15
11:21;12:22;18:11,	16:9;18:23	3:1;11:12	17:4	primarily (1)
22	newspaper (2)	organized (1)	Performance (2)	10:18
Mitchell's (1)	20:3,4	21:5	2:11;3:14	primary (1)
13:16	next (10)	original (1)	period (5)	4:17
moderate (1)	4:11,16;8:7;14:4;	20:2	7:4,14;12:13;19:3;	probably (3)
10:8	16:17;17:1,24;18:21;	others (1)	7:4,14,12:15,19:5;	3:10;6:4;11:4
modifications (1)	21:4,6	14:14	periods (1)	problem (2)
20:25	nice (1)	out (11)	19:23	12:3,4
modified (1)	14:20	3:13;6:21,22;7:13;	permanent (3)	process (7)
6:8	noncompetitive (1)	9:16,17;12:2;13:22;	13:19,20,22	4:13;6:9;8:3;9:24;
modify (1)	17:6	15:6;19:4;20:8	PERs (1)	12:16;15:7,16
7:9	North (3)	outcome (2)	10:2	processed (1)
moment (2)	11:20;15:21;18:22	7:2;10:3		17:12
9:15;19:11	note (3)	outside (1)	persons (1)	processes (1)
Montana (4)	3:3;13:9;15:2	13:17	8:24	6:14
3:14;15:8,14,18	notice (2)	over (1)	phone (2)	procurement (2)
Montana's (1)	6:12;8:20	17:1	10:25;20:13	15:7,16
16:14	number (1)	overall (2)	picks (1)	program (6)
	8:24	5:1,4	20:4	1. 0 11
more (7)	0.24		picture (3)	3:16,21,25;10:16;
11:4,23;12:5;14:9;		own (1)	9:1,7,10	13:8,20
16:15;17:14;19:16	0	8:6	pike (1)	programs (11)
morning (11)	0.1.70	ownership (7)	14:1	3:16;4:10,23;5:9;
2:1,5,23;3:8,20;4:14;	Oaks (4)	11:22,24;12:2,4;	place (3)	7:25;8:10,12;9:10;
11:17;12:20;14:19;	11:20,20;12:9,9	16:1,7,10	13:24;16:14;18:24	11:2;13:18;18:12
	<u> </u>			

CONSOLIDATED ANN	UAL PERFORMANCE E	EVALUATION REPORT		191ay 24, 2010
project (3)	redevelopment (1)	18:6	2:19;9:1	14:8
10:4;18:20,23	10:11	responding (1)	several (2)	staff (4)
projects (6)	re-entry (1)	20:23	20:10,15	2:17;7:13;16:23;
8:18;10:12,20;17:1;	14:8	restrictive (1)	share (1)	17:7
18:17,18	refined (1)	15:17	20:7	Start (1)
propagated (1)	16:25	review (3)	sheet (1)	10:14
9:4	reflect (2)	12:12;20:14,19	11:16	state (20)
propose (1)	7:25;16:21		1	2:25;4:7,12;5:8,16,
7:8		RICE (3)	Sheila (2)	
	reflection (2) 14:20;16:22	14:19,25,25	14:25;16:22	20;6:21;9:11;11:11;
proposed (1) 6:21		right (5)	Shelter (1)	13:8;14:24;15:18;
	regarding (1)	2:21;6:18;13:18;	3:16	17:15;18:13,16,19,24;
provide (5)		16:19;20:21	short (1)	20:3,11,15
9:25;10:9;12:13;	regards (1)	risk (1)	7:14	states (2)
18:3;20:18	20:24	11:7	shorter (2)	6:8;15:13
providing (1) 10:21	rehab (1)	room (6)	6:4;8:2	Stephanie (1)
	15:5	9:14;11:4;14:21;	Shyla (2)	7:17
public (8)	rehabilitation (4)	15:23;19:7;21:6	15:19;19:4	stepped (2)
4:1,13;6:7;9:2;10:5,	10.10,11,15,19	rows (1)	S-h-y-l-a (1)	9:16,17
23;12:13;21:8	relate (1)	15:4	15:20	still (3)
publication (1)	13:13	run (1)	side (1)	12:5;19:13;20:13
20:5	related (3)	11:15	9:21	stock (2)
published (2)	8:5;9:12;18:13	running (2)	signed (1)	16:7,12
20:2;21:1	remember (1)	2:20;3:4	11:15	strategic (1)
pulled (1)	2:25	C	sign-up (1)	4:9
7:21	remind (1)	S	11:15	struggling (1)
pursuing (1)	15:25		silos (1)	18:8
18:22	rental (5)	same (1)	13:17	submit (6)
putting (2)	10:19,20;15:4,5;18:5	13:11	simple (1)	7:5;19:5,13,17,18;
14:3;17:21	rentals (3)	Sara (1)	17:2	21:3
	12:1;16:1,7	17:17	simply (1)	submitted (1)
Q	reorganization (1)	S-a-r-a (1)	17:1	7:16
	12:15	17:17	single (1)	submitting (1)
quickly (1)	reorganizing (1)	Savage (2)	10:11	16:15
13:23	21:6	17:17,17	site (1)	succeed (1)
Quidamen (1)	repairs (1)	S-a-v-a-g-e (1)	20:14	10:9
10:24	18:3	17:18	situated (1)	success (1)
77	Report (6)	saying (1)	2:21	18:18
R	2:11;3:15;5:22;6:16;	7:11	slide (1)	successful (1)
	7:10;8:24	second (2)	19:16	18:18
raised (1)	reporter (2)	3:21,6:18	slides (1)	sudden (1)
16:17	2:22;7:6	section (3)	4:19	14:1
rather (1)	reporting (1)	2:24;13:10,24	small (1)	suggestion (1)
8:17	3:11	sections (3)	13:10	15:11
reach (1)	repositories (1)	8:11,22,23	solutions (2)	suitable (1)
20:8	20:10	seeing (1)	11:2;17:8	4:20
reaching (1)	repository (1)	11:23	sort (1)	Sunday (1)
5:4	20:16	seems (1)	20:1	20:4
read (1)	representing (2)	11:25	sorts (1)	support (1)
4:19	3:1;11:12	select (1)	3:25	18:6
really (15)	represents (1)	15:12	source (1)	supported (1)
2:7,8;4:21,23;5:7;	5:25	send (3)	17:6	8:18
7:13,16;8:7,15,22;9:1,	require (1)	19:21,24;20:8	sources (1)	supportive (2)
6;10:3;12:5;13:24	17:15	senior (1)	9:7	13:19,22
reason (1)	required (1)	10:13	speak (1)	sure (5)
6:5	5:21	sense (1)	11:4	3:3,5;8:3;10:7;16:12
receive (3)	requirements (1)	17:13	specific (6)	surrounding (1)
13:8;19:20,25	15:6	separated (1)	2:14;3:15,18;5:16;	18:1
recently (1)	residents (1)	3:25	7:20;20:4	sustainable (1)
16:9	18:8	Services (2)	spell (3)	17:13
recession (2)	Resource (3)	10:24;18:4	2:25;11:12;12:7	sustenance (1)
12:2,3	12:21;13:24;17:18	session (2)	spelled (1)	2:5
record (5)	resources (5)	21:4,7	15:20	Sweetgrass (2)
2:23;3:6,7;7:7;11:16	9:5;14:16;17:9,16;	set (2)	Stacy (1)	17:11;18:20
	L	.1	<u>L</u>	1

CONSULIDATED AND	UAL PERFURMANCE E	VALUATION REPORT		1914y 24, 201
avatam (2)	13:3	(1)	9-20 (1)	
system (3)	13:2	wraps (1)	8:30 (1)	
7:22,22;8:21	unique (1)	8:8	21:8	
	5:3	write (1)	8th (2)	
${f T}$	units (2)	2:15	7:5;19:4	
	15:4,5	writing (4)		
tables (2)	unless (1)	19:5,13,19;20:18	9	
7:20,21	11:14	written (4)		
			0.00 (1)	
talk (2)	up (5)	11:10;12:13;16:15;	9:00 (1)	
6:18;8:7	2:19;5:13;13:6;17:8;	19:17	21:4	
talked (2)	20:4			
6:5;14:8	urgent (1)	X		
talking (1)	18:2		-	
16:3	use (10)	XI (1)		
tax (1)	2:15;3:5;5:11;7:1;	17:19		
17:4	10:19;11:6;12:17;15:9,	27127	_	
		Y		
team (1)	10,15	I		
17:21	used (3)			
tenant (1)	5:12;6:24;8:18	year (8)		
18:5	uses (5)	5:2,5,16;7:12;13:8;		
term (1)	5:9;8:21;10:1,6,18	14:4;17:1;18:21	1	
5:7`	using (3)	years (3)	1	
thanking (1)	5:16;12:15;18:24	4:11,16;16:10		
17:20		yesterday (5)	1	
thanks (1)	\mathbf{v}	7:4;12:23;13:16;		
12:6	<u> </u>			
	(2)	14:9;17:3		
thinking (3)	various (3)	77		
2:10;13:17,18	10:1,6;20:14	\mathbf{Z}		
thoughts (2)	verbal (1)		7	
20:20,22	7:5	zero (1)		
three (8)	version (1)	15:2		
3:15,25;4:10,17,23;	16:23	-	-	
8:23;15:3,4	via (5)	1	1	
today (1)	2:13;9:4;19:18,19;			
7:6	20:24	104 (1)		
	20.24	1st (1)		
Todd (3)	\mathbf{w}	6:22		
2:18;11:13,19	vv			
together (2)		2		
15:12;17:22	walking (1)		7	
tools (2)	3:4	2015 (3)		
2:15;17:25	wandering (1)	4:5;6:22;13:7		
topics (1)	11:13	2016 (1)		
6:15	wastewater (1)	6:23	·	
tree (1)	10:12	2020 (1)		
12:9				
	water (1)	4:5	_	
trouble (1)	10:12	•		
2:16	way (2)	3		
trust (7)	6:8;7:15	-		
11:22;12:24;13:6,8;	ways (1)	30th (1)		
14:2,15;15:10	14:16	21:2		
try (1)	webinar (5)	31st (1)	1	
17:12	2:14,20;3:17;19:9,14	6:22		
trying (4)	weren't (1)		-	
5:3;14:10;17:5,14	7:23	5		
		3		
two (3)	what's (1)	5.00		
8:11;16:16;17:2	5:15	5 (2)		
type (2)	who's (1)	14:22;15:2	4	•
2:21;19:9	10:25			
	work (13)	8	1	
\mathbf{U}	4:15;7:14;13:15;		-	
*	14:20;15:22;16:1,6,23,	8 (2)		
under (1)	25;17:6,21;18:11,16			
	4J,17.0,41,10.11,10	12:14;13:24	1	
	worlding (2)	0.00 (1)		
10:16 uniform (1)	working (2) 15:23;18:25	8:00 (1) 2:2		